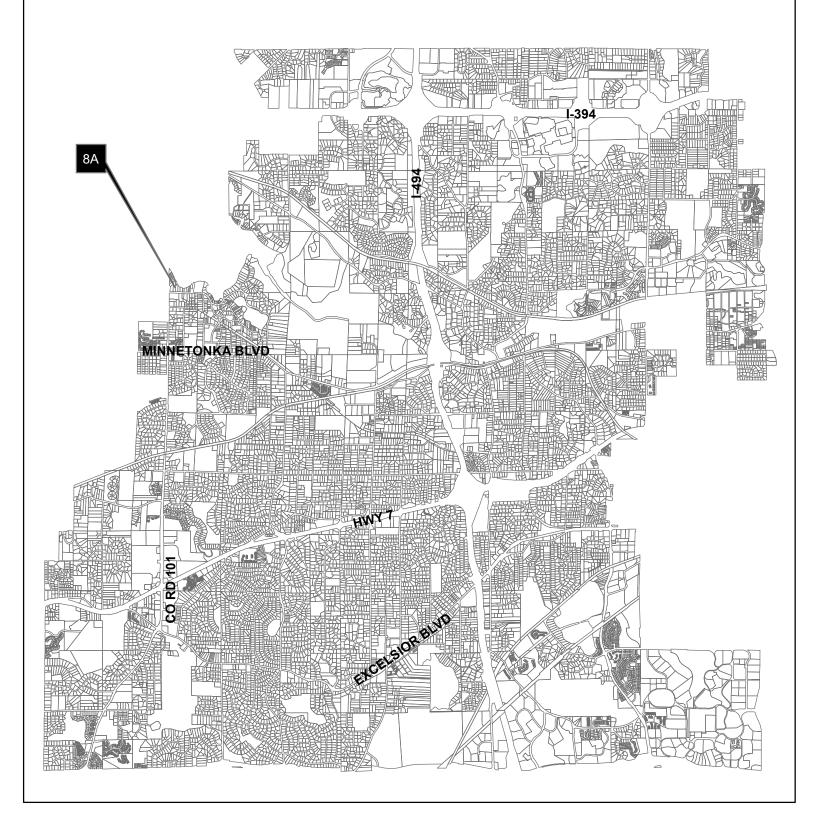


CITY OF MINNETONKA PLANNING COMMISSION AUG. 20, 2020

14600 Minnetonka Blvd. • Minnetonka, MN 55345 (952) 939-8200 • Fax (952) 939-8244 minnetonkamn.gov





Planning Commission Agenda

Aug. 20, 2020 – 6:30 p.m.

Virtual Meeting via WebEx

Due to the COVID-19 health pandemic, the planning commission's regular meeting place is not available. Pursuant to Minn. Stat. § 13D.021, planning commission members will participate in the meeting remotely via WebEx. Members of the public who desire to monitor the meeting remotely or to give input or testimony during the meeting can find instructions at https://www.minnetonkamn.gov/government/virtual-meeting-information.

- 1. Call to Order
- 2. Roll Call
- 3. Approval of Agenda
- 4. Approval of Minutes: Aug. 6, 2020
- 5. Report from Staff
- 6. Report from Planning Commission Members
- 7. Public Hearings: Consent Agenda.
- 8. Public Hearings: Non-Consent Agenda Items
 - A. Items concerning a detached structure with an accessory apartment at 17502 Co Rd 101

Recommend the city council adopt the resolution approving the permit (4 votes)

- Recommendation to City Council (Aug. 31, 2020)
- Project Planner: Ashley Cauley
- 9. Adjournment

Notices

- 1. Please call the planning division at (952) 939-8290 to confirm meeting dates as they are tentative and subject to change.
- 2. There following applications are tentatively schedule for the Sept. 10, 2020 agenda.

| Project Description 169 Underpass – FAP and WAP | |
|---|--|
| Project Location Hwy 169 and Smetana | |
| Assigned Staff Susan Thomas | |
| Ward Councilmember Brian Kirk, Ward 1 | |

| Project Description Raden Residence, EXP | |
|--|--|
| Project Location 4811 Acorn Ridge Road | |
| Assigned Staff Susan Thomas | |
| Ward Councilmember Kissy Coakley, Ward 4 | |

| Project Description Meyer Residence – CUP | | |
|---|----------------------------|--|
| Project Location | tion 17003 Sherwood Road | |
| Assigned Staff | Ashley Cauley | |
| Ward Councilmember | r Bradley Schaeppi, Ward 3 | |

| Project Description Choices Psychotherapy – CUP | |
|---|--|
| Project Location 10201 Wayzata Blvd | |
| Assigned Staff Ashley Cauley | |
| Ward Councilmember Rebecca Schack, Ward 2 | |

Unapproved Minnetonka Planning Commission Virtual Meeting Minutes

Aug. 6, 2020

1. Call to Order

Chair Sewall called the meeting to order at 6:30 p.m.

2. Roll Call

Commissioners Hanson, Henry, Luke, Maxwell, Powers, Waterman, and Sewall were present.

Staff members present: City Planner Loren Gordon, Assistant City Planner Susan Thomas, and Network Administrator Jeff Dulac.

3. Approval of Agenda

Hanson moved, second by Powers, to approve the agenda as submitted with a modification to item 7B, preliminary and final plat of Crest Ridge Corporate Center Second Addition at 10955 and 11055 Wayzata Blvd., provided in the change memo dated Aug. 6, 2020.

Hanson, Henry, Luke, Maxwell, Powers, Waterman, and Sewall voted yes. Motion carried.

4. Approval of Minutes: July 9, 2020

Maxwell moved, second by Luke, to approve the July 9, 2020 meeting minutes as submitted.

Hanson, Henry, Luke, Maxwell, Powers, Waterman, and Sewall voted yes. Motion carried.

5. Report from Staff

Gordon reported that the next regular planning commission meeting is scheduled to be held Aug. 20, 2020 and there will be a virtual bus tour for planning and economic development authority commissioners on Aug. 27, 2020.

6. Report from Planning Commission Members

Maxwell announced that Taco Theresa's is open, the site has ample parking, and she recommends the food.

7. Public Hearings: Consent Agenda

Dulac indicated that no one from the public was waiting to speak.

No items were removed from the consent agenda for discussion or separate action.

Waterman moved, second by Hanson, to approve the items listed on the consent agenda as recommended in the respective staff reports as follows and with the modification made in the change memo dated Aug. 6, 2020:

A. Expansion permit for a garage addition at 4133 Windridge Circle.

Adopt the resolution approving the expansion permit for a garage addition at 4133 Windridge Circle.

B. Preliminary and final plat of Crest Ridge Corporate Center Second Addition at 10955 and 11055 Wayzata Blvd.

Recommend that the city council adopt the resolution and a modification provided in the change memo dated Aug. 6, 2020 approving the preliminary and final plats with a setback variance for Crest Ridge Corporate Center Second Addition at 10955 and 11055 Wayzata Blvd.

Hanson, Henry, Luke, Maxwell, Powers, Waterman, and Sewall voted yes. Motion carried and the items on the consent agenda were approved as submitted.

Chair Sewall stated that an appeal of the planning commission's decision must be made in writing to the planning division within 10 days.

8. Public Hearings

A. Conditional use permit for a licensed daycare facility at 2000 Plymouth Road.

Chair Sewall introduced the proposal and called for the staff report.

Thomas reported. She recommended approval of the application based on the findings and subject to the conditions listed in the staff report.

Powers asked how many parking stalls could be removed and the site still meet parking requirements. Thomas answered that 20 parking stalls could be removed and the site would still meet individual parking requirements for each use. Staff would be comfortable with removing more than 20 stalls due to some vacancies and the uses having different peak demand times for parking. The current plan would remove 18 parking stalls to accommodate an outdoor play area.

Waterman asked if locating the play area on the west side had been considered. He noted that picking up and dropping off a child would happen inside the building.

Page 3

Natalia Pretelt, applicant, stated that:

- She appreciates the opportunity to address the commission.
- Both of her children went to the same type of daycare in Minneapolis. She is excited to start the same franchise.
- Locating the playground on the west side of the building was her first choice, but there was a slope that would have needed leveling and the franchise owners suggested that the east side would provide a better opportunity for drivers to identify the use as a daycare center since the playground would be more visible.
- She will be discussing with the franchise owner how to best handle dropping off and picking up children next week. Due to Covid, staff have been bringing children in and out of the building. Starting on Monday, one parent will be allowed to go in the daycare to drop off or pick up a child while wearing a mask.

In response to Powers' question, Ms. Pretelt stated that the doors would be locked and parents would have a key fob. There would also be video cameras.

Maxwell asked what type of fencing would be used around the outdoor play area. Ms. Pretelt explained that the project would adhere to the fence regulations required by the franchise business and the state which licenses daycare centers.

Chair Sewall asked if the large-motor-activity room would be large enough. Ms. Pretelt explained that the current plan shows that the large-motor-activity room would be 700 square feet, but the updated plans have increased the size of that room to 815 square feet. There would be no more than 20 children in the activity room at a time, so there would be plenty of room for activities.

The public hearing was opened. Dulac indicated that no one from the public was waiting to comment. No testimony was submitted and the hearing was closed.

Powers felt that this is the type of business Minnetonka needs. The proposal meets all of the conditional use permit requirements. He would rather see maximizing the outdoor space for the children than protecting the parking stalls for a potential future use. He thinks the west side would be a better location for the outdoor play area. The air conditioning units make noise on the east side.

Henry felt it would be a great addition. He wishes the applicants the best of luck with it. The Ridgedale Center area is becoming more of a village area which is good.

Waterman agreed. The proposal would be a great use for the space. It meets all of the conditional use permit standards. He supports staff's recommendation.

Maxwell supports the proposal. She was comfortable having the play area on the east side.

Luke felt the proposal would be a good use of the space. She wishes the applicant good luck with the business.

Hanson supports the proposal.

Chair Sewall was less concerned with parking. Vehicles cueing may be an issue. The drop-off-peak time may be a challenge, but it would be a quick in and out. He supports the proposal.

Maxwell moved, second by Powers, to recommend that the city council adopt the resolution approving the permit for a licensed daycare facility at 2000 Plymouth Road.

Hanson, Henry, Luke, Maxwell, Powers, Waterman, and Sewall voted yes. Motion carried.

This item is scheduled to be reviewed by the city council on Aug. 31, 2020.

9. Adjournment

Luke moved, second by Henry, to adjourn the meeting at 7:10 p.m. Motion carried unanimously.

By:

Lois T. Mason Planning Secretary

Minnetonka Planning Commission Meeting

Agenda Item 8

Public Hearing: Non-Consent Agenda

MINNETONKA PLANNING COMMISSION Aug. 20, 2020

| Brief Description | Items concerning a detached accessory structure, with an accessory apartment, at 17502 Co Rd 101: |
|-------------------|--|
| | Conditional use permit, with an expansion permit, to increase the height of an existing detached structure to 17 feet; and |
| | Conditional use permit, with a locational variance, for an accessory apartment. |
| Recommendation | Recommend the city council approve the request |

Proposal

The property at 17502 Co Rd 101 is roughly 34,000 square feet in size. The property contains a detached garage that is 525 square feet in size with a nonconforming setback of three feet.¹ The actual construction date of the garage is unknown but the garage appears in aerial photographs dated 1957, ten years prior to the adoption of the city's first zoning ordinance.

The property owner is proposing to remove the existing detached garage in order to construct a new garage. The garage would be located within the existing footprint, but the height would be increased to allow for an accessory dwelling unit above. The proposal requires:

- A conditional use permit, and expansion permit, to increase the height of a nonconforming detached structure to 17-feet.²
- A conditional use permit, with a locational variance, for an accessory dwelling unit.³



Detached garage

¹ By City Code Section 300.29, Subd. 2(a) a "non-conformity" or "non-conforming use" means any land use, structure, physical form of land development, lot of record or sign that is not in full compliance with the regulations of this [zoning] ordinance and either (1) was legally established before the date of the ordinance provision with which it does not comply, or (2) became non-conforming because of other governmental action, such as a court order or a taking by a governmental body under eminent domain or negotiated sale. The detached garage is considered non-conforming because it was constructed prior to the adoption of the city's first zoning ordinance.

² By City Code §300.10, Subd. 4, "accessory structures, except swimming pools, unless covered with an accessory structure, exceeding 12 feet in height or an aggregate of 1,000 square feet of gross floor area" are conditionally-permitted uses.

³ By City Code §300.10, Subd. 4(d), accessory apartments are conditionally permitted uses. By city code definition, an accessory apartment is located within the primary dwelling unit. As such, a locational variance to allow the unit to detach from the primary unit is required.

Primary Analysis

• <u>Is the requested conditional use permit, and expansion permit, to allow a detached</u> <u>structure in excess of 12 feet reasonable?</u>

Yes, the conditional use permit, and expansion permit, to increase the height of the garage to 17 feet is reasonable. The garage would be reconstructed within the footprint with the existing, nonconforming garage. The reconstructed garage would not encroach further into the required setback. The strucutre would comply with all of the standards outlined in city code for such strucutre. Those standards and staff's findings are outlined in the "Supporting Information" section of this ordinance.

• <u>Is the requested conditional use permit, with a locational variance, to allow an accessory</u> <u>apartment reasonable?</u>

Yes. The conditional use permit, with the locational variance, to allow an accessory apartment is reasonable, as:

- 1. The apartment would be 470 square feet in size, which is substantially less than what would be allowed by ordinance.
- 2. The apartment would comply with the specific conditional use permit standards outlined in city code for accessory apartments.
- 3. The locational variance would allow for reasonable use of a detached garage.
- 4. The apartment would maintain the visual characteristics of a detached garage and would be architecturally consistent with the future home.
- Originator: Ashley Cauley, Senior Planner Through: Loren Gordon, AICP, City Planner

Supporting Information

| Project No. | 20017.20a |
|-------------|--|
| Property | 17502 Co Rd 101 |
| Applicant | Kathryn Alexander, on behalf of Alexander Design Group and the property owners |

Surrounding and Subject Property

| | Subject Property | North | South | East | West |
|------------------------|--------------------------------------|------------|--------------------------------------|--------------------------------------|--------------------------------------|
| Use | Single family residential home | Lake | Single family residential home | Single family residential home | Single family residential home |
| Zoning | R-1 | Minnetonka | R-1 | R-1 | R-1 |
| Guide plan designation | Low density residential | | Low density residential | Low density residential | Low density residential |

Expansion Permit Vs. Variance

An expansion permit is required for expansions of a non-conforming structure when that expansion *maintains* the existing nonconforming setback. A variance is required for the expansion of a non-conforming structure when the expansion would *encroach further into* a required setback *beyond* the distance of the existing structure.

By ordinance, staff could administratively approve a permit to reconstruct an accessory structure within the same footprint with the same mass and size as the existing structure. The applicant is proposing to remove the existing structure and construct a new, taller structure within the same footprint. An expansion permit is required to increase the height of the structure within the nonconforming front yard setback.

Impervious surface By code, the maximum impervious surface requirements are as follows:

- No more than 30-percent within 150 feet of the ordinary high water level (OWHL) elevation of 929.4 feet.
- No more than 75-percent outside of 150 feet of the OHWL.

The survey does not accurately calculate the amount of existing and proposed impervious surface. Staff has quickly reviewed and calculate the amount of existing and proposed impervious surface and believes that it will be acceptable. However, as a condition of approval, the applicant must submit a revised survey.

Ordinance Standards

| | CITY CODE STANDARD | STAFF FINDING | | |
|-----|---|---------------------------------------|--|--|
| | The proposal would meet the general conditional use permit standards as outlined in City Code §300.16, Subd. 2: | | | |
| 1. | The use is consistent with the intent of the ordinance; | | | |
| 2. | The use is consistent with the goals, policies and objectives of | | | |
| ۷. | the comprehensive plan; | bais, policies and objectives of | | |
| 3. | The use does not have an undue adverse impact on | | | |
| | governmental facilities, utilities, | services, or existing or | | |
| | proposed improvements; and | | | |
| 4. | The use does not have an undu health, safety and welfare | e adverse impact on the public | | |
| The | e proposal would meet the specif | ic conditional use permit | | |
| sta | ndards as outlined in City Code § | 300.16, Subd. 3(d) for | | |
| aco | cessory apartments: | | | |
| 1. | | The property is zoned R-1. | | |
| | property zoned for single | The proposal includes only | | |
| | family detached dwellings and | one accessory apartment. | | |
| | no more than one apartment | - | | |
| | to be created in any dwelling. | | | |
| 2. | Structures in which an | City Code defines a temporary | | |
| | accessory apartment is | absence as "establishing | | |
| | created to be owner-occupied, | residence outside of the Twin | | |
| | with the owner residing in | Cities metropolitan area for a | | |
| | either unit on a continuous | period not to exceed 12 | | |
| | basis except for temporary | months but during which | | |
| | absences throughout the | period the subject property | | |
| | period during which the permit | continues to be the applicant's | | |
| | is valid; | legal or principal residence. As | | |
| | | a condition of approval, the | | |
| | | property owners must sign a | | |
| | | written statement agreeing to | | |
| | | this standard. | | |
| 3. | Adequate off-street parking to | Sufficient parking would be | | |
| | be provided for both units of | available onsite. The | | |
| | housing with parking to be in a | accessory apartment would be | | |
| | garage, carport, or on a paved | located over a two-car | | |
| | area specifically intended for | detached garage with | | |
| | that purpose but not within a | additional parking available | | |
| | required turnaround; | the driveway. The site plan | | |
| | | suggests that a new home, | | |
| | | with an attached, three car | | |
| | | garage, would be built in the future. | | |
| 4. | May be created by the | The accessory apartment | | |
| 4. | conversion of living space | would be constructed over a | | |
| | within the house but not by | reconstructed, two-car garage. | | |
| | the conversion of garage | Additional garage space could | | |
| | | Auditional yaraye space could | | |
| | space unless space is | | | |

| | available for a two car garage | be constructed on the property | | | |
|-----|--|--|--|--|--|
| | on the lot without the need for | without a variance. | | | |
| | a variance. | | | | |
| 5. | An accessory apartment must | The apartment would be 470 | | | |
| | be no more than 35-percent of | square feet in size. This is | | | |
| | the gross living area of the | significantly less than the code | | | |
| | house or 950 square feet, | would allow. | | | |
| | whichever is smaller. The | | | | |
| | gross living area includes the | | | | |
| | accessory apartment. The city | | | | |
| | council may approve a larger | | | | |
| | area where the additional size | | | | |
| | would not substantially impact | | | | |
| | the surrounding | | | | |
| | neighborhood. | | | | |
| 6. | Exterior changes to the house | The reconstructed garage and | | | |
| | must not substantially alter the | apartment would have a single | | | |
| | single family character of the | family character. | | | |
| | structure; | | | | |
| 7. | No apartment to be created | Permits for the new structure | | | |
| | except in compliance with all | will be required. Nonetheless, | | | |
| | applicable building, housing, | this has been included as a | | | |
| | electrical, plumbing, heating | condition of approval. | | | |
| | and related codes of the city; | | | | |
| 8. | To be permitted only where it | The structure would not have | | | |
| | is demonstrated that the | an undue adverse impact on | | | |
| | accessory unit not have an | adjacent properties and would | | | |
| | undue adverse impact on | not substantially alter the | | | |
| | adjacent properties and where | character of the neighborhood. | | | |
| | there will not be a substantial | | | | |
| | alteration of the character of | | | | |
| | the neighborhood; and | | | | |
| 9. | All other provisions of this | But for the locational variance, | | | |
| • | ordinance related to single | the proposal would meet this | | | |
| | family dwelling units to be | requirement. | | | |
| | met, unless specifically | | | | |
| | amended by this subdivision. | | | | |
| The | The proposal would meet the standards as outlined in City Code | | | | |
| | 00.16, Subd. 3(f) for detached ga | - | | | |
| - | ght: | | | | |
| - | Side and rear setbacks equal | The garage would meet the | | | |
| •• | to the height of the structure | standard. The garage would | | | |
| | or 15 feet, whichever is | have the following side and | | | |
| | greater; | rear setbacks: | | | |
| | groater, | | | | |
| | | Western side yard setback: 22 feet | | | |
| | | 22 feet | | | |
| | | Rear yard setback: 238 feet | | | |
| | | • Eastern side yard setback: | | | |
| 1 | | 63 feet | | | |

| 2. | No additional curb cuts to be permitted; | The property currently has three curb cuts. According to the proposed site plan, the current curb cut providing |
|-----|--|--|
| | | access to the detached garage |
| | | would be removed pending |
| | | approval by Hennepin County. |
| 3. | Not to be used for commercial | This has been included as a |
| 0. | activities; | condition of approval. |
| 4. | Structure to be architecturally | The new garage would be |
| | consistent with the principal | architecturally compliment the |
| | structure; | future home. |
| 5. | Landscaping to be required to | Landscaping is included on |
| | buffer views when the | the perspective images. This |
| | structure is highly visible from | has been included in a |
| | adjoining properties; and | condition of approval. |
| 6. | Site and building plan subject | The reconstructed garage |
| | to section 300.27 of this | would comply with site and |
| | [zoning] ordinance. | building standards as outlined |
| | | below. |
| | e proposed garage would meet a | |
| out | lined in City Code §300.27, Subc | |
| 1. | Consistency with the elements | The subject property is zoned |
| | and objectives of the city's | and guided for low density |
| | development guides, including | residential. As a detached |
| | comprehensive plan and | garage is an allowed |
| | water resources management | accessory use on residential |
| | plan; | property, the use is consistent |
| | | with the city's development |
| | | guides. Additionally, the |
| | | proposal has been reviewed |
| | | by the members of the city's |
| | | planning, engineering, public |
| | | works, and fires staff and |
| | | found to be generally |
| | | consistent with the city's |
| 0 | Consistency with this | development guides. |
| 2. | Consistency with this | But for the expansion permit |
| | ordinance; | and the locational variance, |
| | | the proposal is consistent with the ordinance. |
| 3. | Preservation of the site in its | The new, taller garage would |
| 5. | natural state to the extent | be located in the footprint of |
| | practicable by minimizing tree | the existing garage and would |
| | and soil removal and | not result in the removal of |
| | designing grade changes to | trees. |
| | be in keeping with the general | |
| | appearance of neighboring | The survey indicates that |
| | developed or developing | future site improvements |
| | areas; | include relocation of the |
| L | u. 500, | |

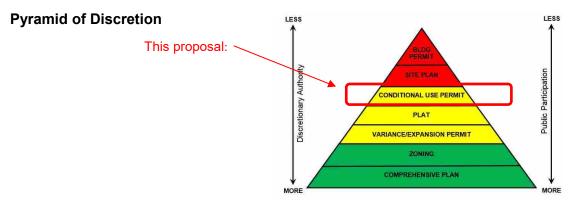
| | | driveway from the east to the west side of the property, grading and a new home. |
|----|---|--|
| 4. | Creation of harmonious relationship of buildings and open spaces with natural site features and with existing and future buildings having a visual relationship to the development; | The reconstructed garage would be within the footprint of the existing garage, which has a non-conforming front yard setback. This is appropriately located. |
| 5. | Creation of a functional and harmonious design for structures and site features, with special attention to the following: a. An internal sense of order for the buildings and uses on the site and provision of a desirable environment for occupants, visitors and the general community; | The reconstructed garage would not negatively impact the property's internal sense of order, amount of location and open space, materials, and circulation of the property. |
| | b. The amount and location of open space and landscaping; | |
| | c. Materials, textures, colors, and details of construction as an expression of the design concept and the compatibility of the same with the adjacent and neighboring structures and uses; and | |
| | d. Vehicular and pedestrian circulation, including walkways, interior drives, and parking in terms of location and number of access points, general interior circulation, separation of pedestrian and vehicular traffic and arrangement and amount of parking. | |
| 6. | Promotion of energy conservation through design, location, orientation and | The structure would be required to meet energy |

| | elevation of structures, the | standards as a new |
|-----|-----------------------------------|---|
| | use and location of glass in | construction. |
| | structures and the use of | |
| | landscape materials and site | |
| | grading; and | |
| 7. | Protection of adjacent and | This has been included as a |
| | neighboring properties | condition of approval. |
| | through reasonable provision | |
| | for surface water drainage, | |
| | sound and sight buffers, | |
| | preservation of views, light, | |
| | and air and those aspects of | |
| | • | |
| | design not adequately | |
| | covered by other regulations | |
| | which may have substantial | |
| | effects on neighboring land | |
| | uses. | |
| | e accessory apartment is not loca | |
| | ther, the apartment would be loca | |
| | ached garage. The apartment wo | |
| sta | ndards as outlined in City Code § | 300.07, Subd. 1: |
| 1. | Purpose and intent of the | The intent of the zoning |
| | zoning ordinance: | ordinance as it pertains to |
| | <u> </u> | accessory apartments is to |
| | | ensure that single-family |
| | | residential properties on which |
| | | apartments are created |
| | | maintain the visual |
| | | appearance of a single-family |
| | | property. The structure, |
| | | |
| | | containing the apartment, |
| | | would visually maintain the |
| | | appearance of a single family |
| | | detached garage and would |
| | | not negatively impact the |
| | | visual appearance of the |
| | | single-family property. |
| 2. | Consistent with the | Accessory apartments are |
| | comprehensive plan: | consistent with the housing |
| | | goals of the Comprehensive |
| | | Guide Plan, as they add to the |
| | | diversity of housing types, |
| | | sizes, and prices in the |
| | | community. |
| 3. | Practical Difficulties | The locational variance, would |
| 5. | a. Reasonableness: | allow for an accessory |
| | a. 1/00301100101033. | • |
| 1 I | | apartment, which is a |
| | | • |
| | | reasonable use on properties zoned for single family homes. |

| | | 1 |
|----|---|---|
| | b. Unique Circumstance: c. Character of the locality: | The existing garage was built at least 10 years prior to the adoption of the city's first zoning ordinance with a three foot setback. This is a circumstance not unique to similarly zoned properties. The accessory apartment would be constructed over a reconstructed garage. While the garage would visually change, the garage would maintain the existing setback. |
| Bv | city code, an expansion permit for | , in the second s |
| - | nted, but is not mandated, when | • • |
| - | proving that: | |
| 1. | The proposed expansion is | The reconstructed garage |
| •• | reasonable use of the | would be within the footprint of |
| | property, considering such | the existing garage. The |
| | things as: | garage would provide |
| | | adequate off-street parking. |
| | Functional and aesthetic justifications for the expansions; Adequacy of off-street parking for the expansion; Absence of adverse off-site impacts from such things as traffic, noise, dust, odors and parking; Improvement to the appearance and stability of the property and neighborhood; | |
| 2. | The circumstances justifying | The detached garage, |
| | the expansion are unique to | predates the city's first zoning ordinance by at least 10 years. |
| | the property, are not caused by the land owner, are not | The expansion permit would |
| | solely for the landowner's | increase the height of the |
| | convenience, and are not | structure within the required |
| | solely because of economic | setback, but the structure |
| | considerations; and | would not encroach further |
| | | into the setback. |
| 3. | The expansion would not | The expansion would not |
| | adversely affect or alter the | adversely impact the essential |
| | essential character of the | character of the neighborhood. |
| | neighborhood. | |
| | V | I |

Natural Resources Best management practices must be followed during the course of site preparation and construction activities. This would include

installation and maintenance of a temporary rock driveway, erosion control, and tree protection fencing. As a condition of approval the applicant must submit a construction management plan detailing these management practices.



Voting Requirement The planning commission will make a recommendation to the city council. A recommendation for approval requires an affirmative vote of a simple majority. The city council's approval requires an affirmative vote of five members, due to the parking variance.

Motion Options The planning commission has three options:

- 1. Concur with staff recommendation. In this case, a motion should be made recommending the city council adopt the resolution approving the requests.
- 2. Disagree with staff's recommendation. In this case, a motion should be made recommending the city council deny the requests. This motion must include a statement as to why denial is recommended.
- 3. Table the requests. In this case, a motion should be made to table the item. The motion should include a statement as to why the request is being tabled with direction to staff, the applicant, or both.
- Neighborhood The city sent notices to 26 area property owners and received Comments no comments to date.

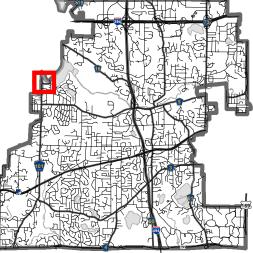
Deadline for Decision

Nov. 17, 2020



Location Map

Project: Rotsch Residence Address: 17502 Co Rd 101





Members of the Planning Commission & City Council,

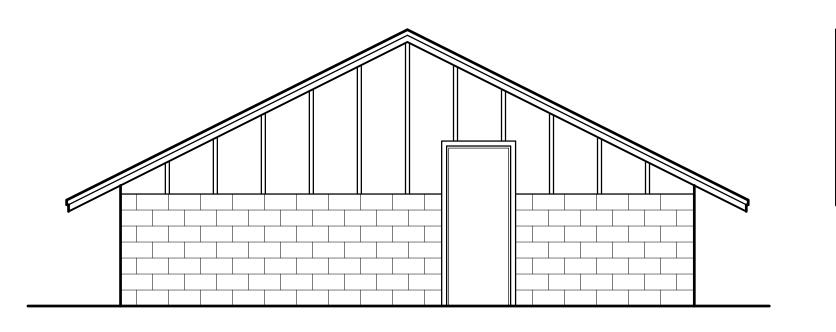
We are requesting a CUP for the garage we want to rebuild in the same location on our property.

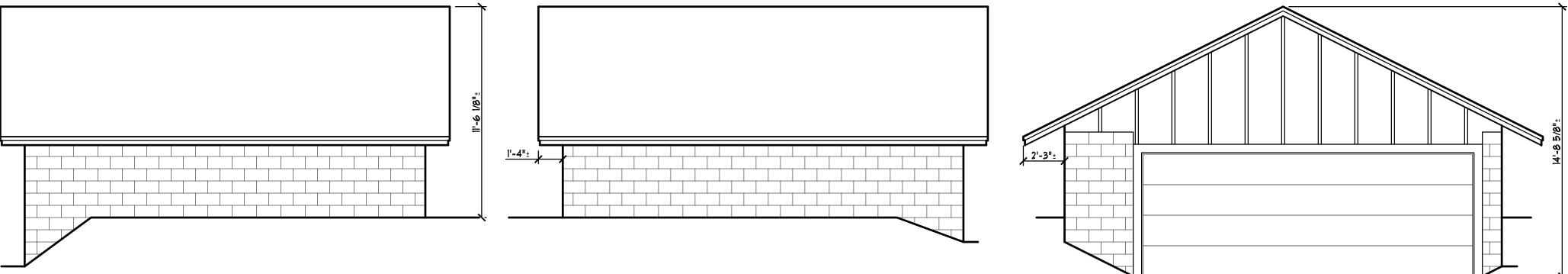
Our plan is to build a new residence on our property and we would like the detached garage to be rebuilt and match the architecture of the new home. It would be the exact same footprint and location as the one that is there now. We are looking to move the garage door off of Hwy. 101 so as to provide safer ingress and egress from the road. We are also wanting the roof pitches to be steeper and interesting so to coordinate with the main house and allow us to have a caretaker unit above the garage.

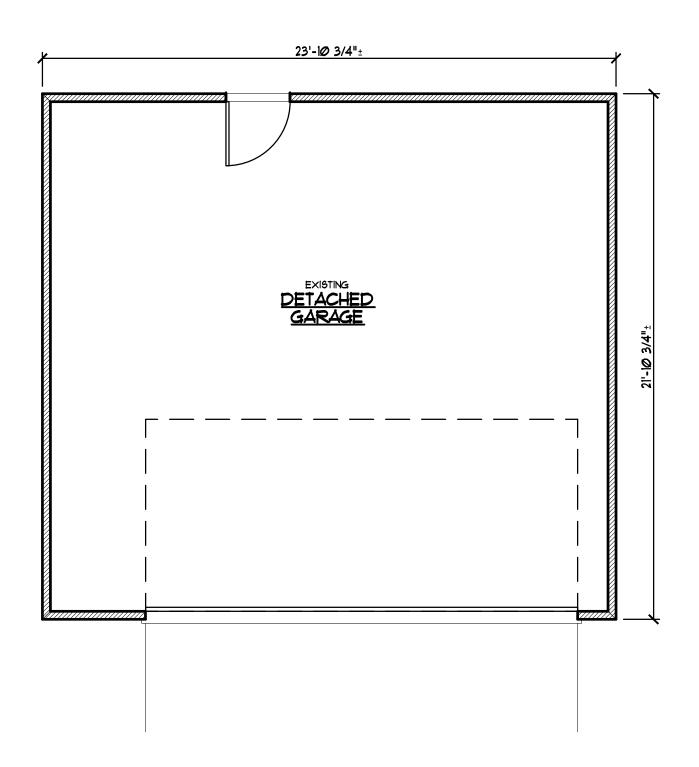
Thankyou in advance for your time,

Jeff & Chris Rotsch

Kathryn Alexander







1 EXISTING DETACHED GARAGE PLANS 1 SCALE: 1/4"=1'-0"

| WAYZ Phon | ALEXANDER ALEXANDER DESIGN GROUP N C O R P O R A T E D 401 EAST LAKE STREET WAYZATA, MN 55391 Phone: 952.473.8777 FAX: 952.473.8222 | | | |
|--|--|--|--|--|
| <u>1894E DATE:</u> 3の JULY 2の2の | PREVIOUS ISSUE DATES: | | | |
| DRAWING DESCRIPTION: EXISTING DETACHED GARAGE | | | | |
| CUP SET | | | | |
| ROTSCH RESIDENCE IT5@2 CO. RD. IØI WAYZATA, MN 55391 | | | | |
| | 1 OF 1 | | | |

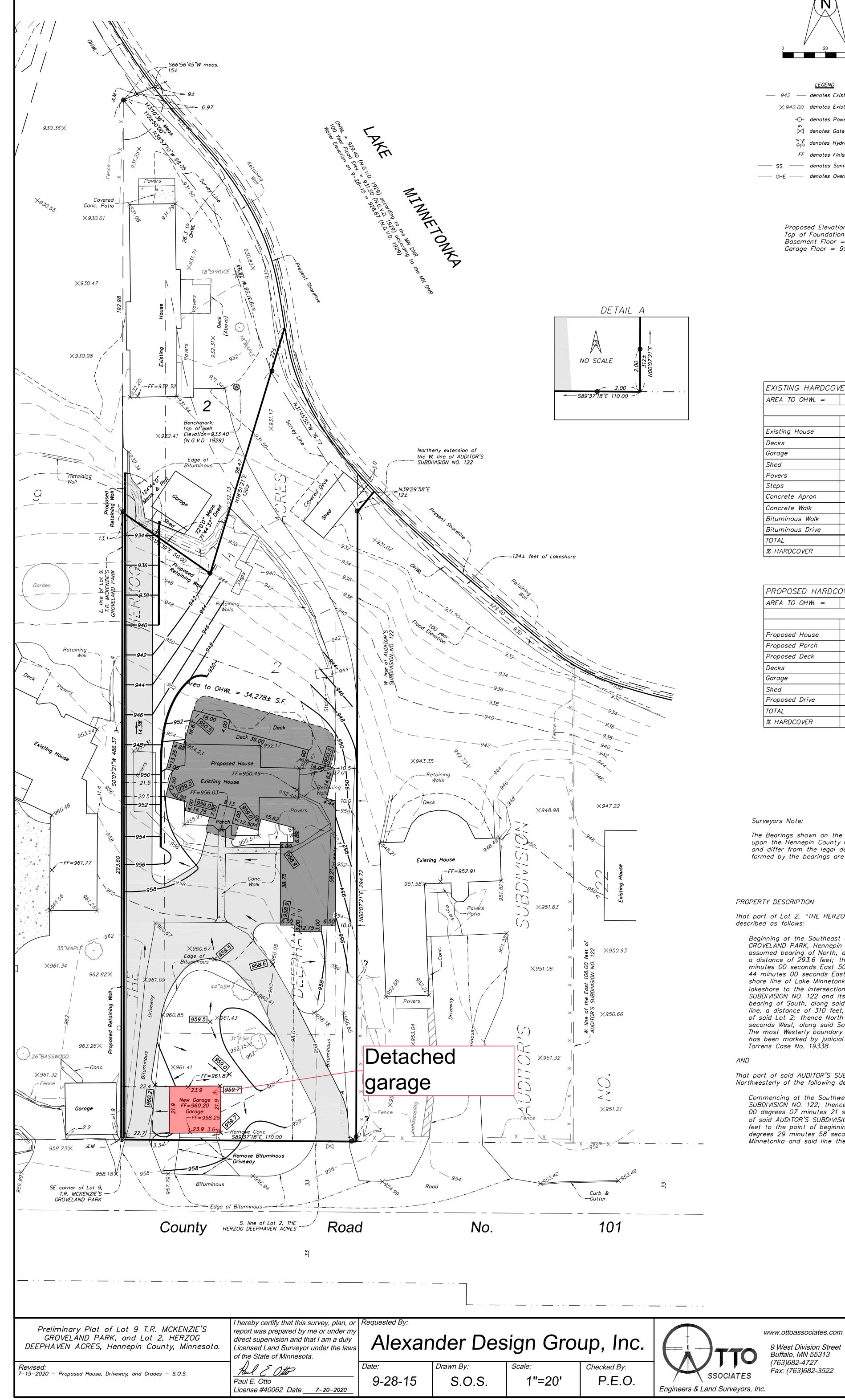
STREET SIDE

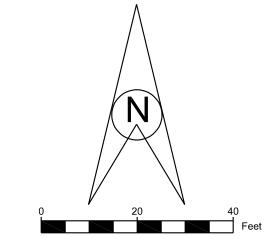


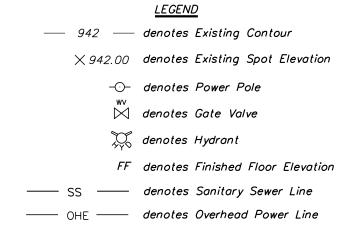
Detached garage

)

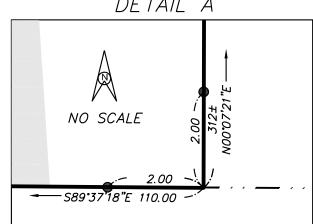
Certificate of Survey







Proposed Elevations: Top' of Foundation = 959.46 Basement Floor = 950.50 Garage Floor = 958.90



| | EXISTING HARDCOVER CALCULATIONS: | | | | | | |
|---|----------------------------------|----|------|---|--|---------|------|
| | AREA | ΤO | OHWL | = | | 34,278± | S.F. |
| ŀ | | | | | | | 1 |

| | <u>AREA</u> | |
|------------------|-------------|-----------------------|
| Existing House | 1,749 | <i>S</i> . <i>F</i> . |
| Decks | 1196 | <i>S</i> . <i>F</i> . |
| Garage | 523 | <i>S</i> . <i>F</i> . |
| Shed | 366 | <i>S</i> . <i>F</i> . |
| Pavers | 468 | <i>S</i> . <i>F</i> . |
| Steps | 31 | <i>S</i> . <i>F</i> . |
| Concrete Apron | 34 | <i>S</i> . <i>F</i> . |
| Concrete Walk | 238 | <i>S</i> . <i>F</i> . |
| Bituminous Walk | 43 | S.F. |
| Bituminous Drive | 6834 | <i>S</i> . <i>F</i> . |
| TOTAL | 11482 | <i>S</i> . <i>F</i> . |
| % HARDCOVER | 33.5 | % |

| PROPOSED HARDCOVER CALCULATIONS: | | | | | | |
|----------------------------------|---------|-----------------------|--|--|--|--|
| AREA TO OHWL = | 34,278± | S.F. | | | | |
| | | | | | | |
| | AREA | | | | | |
| Proposed House | 4,095 | S.F. | | | | |
| Proposed Porch | 157 | S.F. | | | | |
| Proposed Deck | 791 | S.F. | | | | |
| Decks | 238 | <i>S.F</i> . | | | | |
| Garage | 523 | S.F. | | | | |
| Shed | 366 | S.F. | | | | |
| Proposed Drive | 8131 | <i>S</i> . <i>F</i> . | | | | |
| TOTAL | 14301 | S.F. | | | | |
| % HARDCOVER | 41.7 | % | | | | |

The Bearings shown on the drawing are based upon the Hennepin County Coordinate System and differ from the legal description. The angles formed by the bearings are the same.

That part of Lot 2, "THE HERZOG DEEPHAVEN ACRES", all

Beginning at the Southeast corner of Lot 9, T.R. MCKENZIE'S GROVELAND PARK, Hennepin County, Minnesota; thence on an assumed bearing of North, along the East line of said Lot 9, a distance of 293.6 feet; thence South 55 degrees 16 minutes 00 seconds East 50 feet; thence North 16 degrees 44 minutes 00 seconds East 120 feet, more or less, to the shore line of Lake Minnetonka; thence Southerly, along said shore line of Lake Minnetonka; thence Southerly, along said lakeshore to the intersection with the West line of AUDITOR'S SUBDIVISION NO. 122 and its Northerly extension; thence on a bearing of South, along said Northerly extension and said West line, a distance of 310 feet, more or less, to the South line of said Lot 2; thence North 88 degrees 29 minutes 16 seconds West, along said South line, to the point of beginning. The most Westerly boundary line of the above described land has been marked by judicial landmarks set pursuant to Torrens Case No. 19338.

That part of said AUDITOR'S SUBDIVISION NO. 122, that lies Northwesterly of the following described line:

Commencing at the Southwest corner of said AUDITOR'S SUBDIVISION NO. 122; thence on an assumed bearing of North 00 degrees 07 minutes 21 seconds East, along the West line of said AUDITOR'S SUBDIVISION NO. 122, a distance of 294.72 feet to the point of beginning of said line; thence North 39 degrees 29 minutes 58 seconds East to the shoreline of Lake Minnetonka and said line there terminating.

• denotes iron monument found

Project No.

• denotes 1/2 inch by 14 inch iron pipe

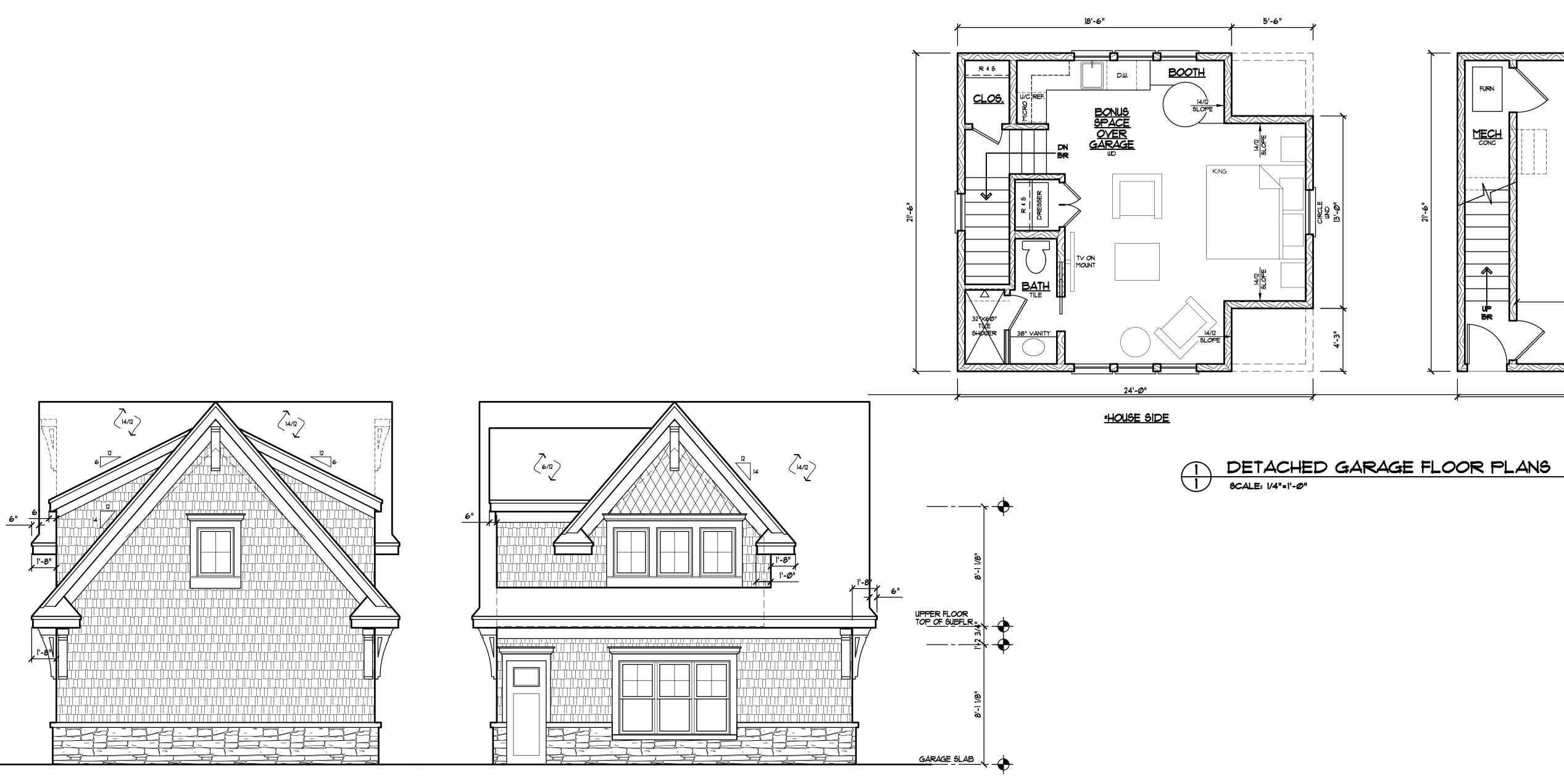
set and marked by License #40062

19-0471





Rotsch 3D Conceptual Illustration

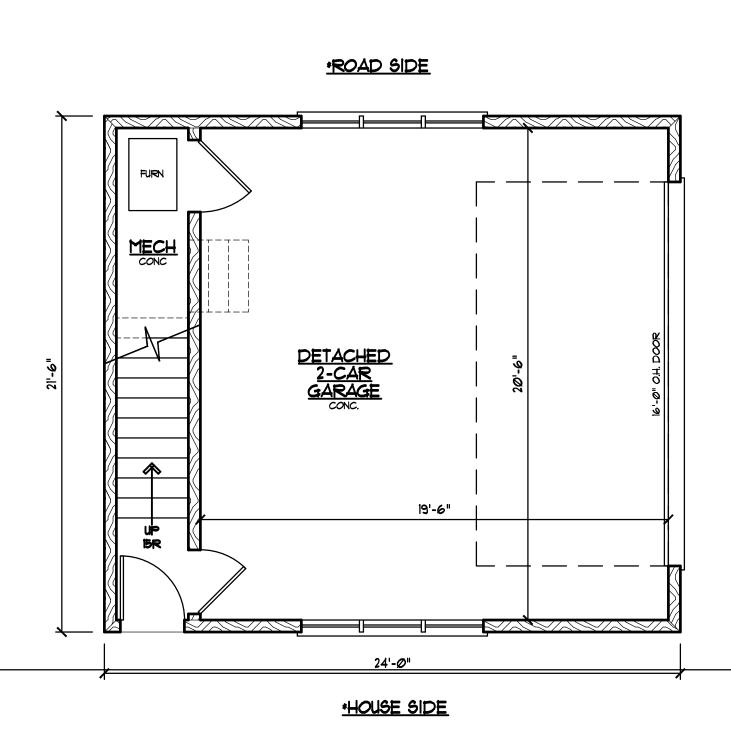


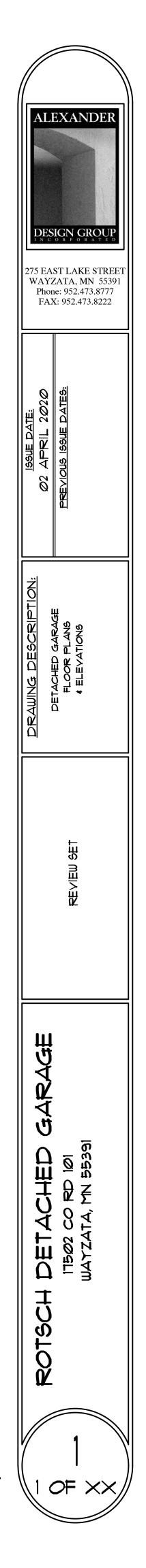


4 NORTH ELEVATION 1 SCALE: 1/4"=1'-0"









Resolution No. 2020-

Resolution approving a conditional use permit for an accessory structure in excess of 12-feet in height, with an expansion permit, at 17502 County Road 101

Be it resolved by the City Council of the City of Minnetonka, Minnesota, as follows:

- Section 1. Background.
- 1.01 Kathryn Alexander, on behalf of Alexander Design Group and the property owners, has requested a conditional use permit for an accessory structure in excess of 12-feet in height, with an expansion permit.
- 1.02 The subject property is located at 17502 County Road 101. It is legally described as:

That part of Lot 2, "THE HERZOG DEEPHAVEN ACRES", all described as follows:

Beginning at the Southeast corner of Lot 9, T.R. MCKENZIE'S GROVELAND PARK, Hennepin County, Minnesota; thence on an assumed bearing of North, along East line of said Lot 9, a distance of 293.6 feet; thence South 55 degrees 16 minutes 00 seconds East 50 feet; thence North 16 degrees 44 minutes 00 seconds East 120 feet, more or less, to the shore line of Lake Minnetonka; thence Southerly, along said lakeshore to the intersection with the West line of AUDITOR'S SUBDIVISION No. 122 AND its Northerly extension; thence on a bearing of South, along said Northerly extension and said West line, a distance of 310 feet, more or less, to the South line of said Lot 2; thence North 88 degrees 29 minutes 16 seconds West, along said South line, to the point of beginning. The most Westerly boundary line of the above described land has been marked by judicial landmarks set pursuant to Torrens Case No. 19338.

AND

That part of said AUDITOR'S SUBDIVISION NO. 122, that lies Northwesterly of the following described line:

Commencing at the Southwest corner of said AUDITOR'S SUBDIVISION NO. 122; thence on an assumed bearing of North 00 degrees 07 minutes 21 seconds East, along the West line of said AUDITOR'S SUBDIVISION NO. 122, a distance of 294.72 feet to the point of beginning of said line; thence North 39 degrees 29

minutes 58 seconds East to the shoreline of Lake Minnetonka and said line there terminating.

1.03 Based on aerial photography, an existing detached garage was constructed at least 10 years prior to the adoption of the city's first zoning district.

| | Required by code | Existing | Proposed | |
|---|---|----------|-----------|--|
| Accessory structure building height | 12 feet; structures exceeding 12 feet in height require a conditional use permit. | 7.5 feet | 17 feet * | |
| Front yard setback | 50 feet | 3 feet | 3 feet ** | |
| * requires a conditional use permit ** requires an expansion permit to increase the height of a structure within the setback | | | | |

- 1.04 The proposed garage would be constructed in the same location, with the same footprint as the existing garage.
- 1.05 Minnesota Statute §462.357 Subd. 1(e)(b) allows a municipality, by ordinance, to permit an expansion of nonconformities.
- 1.05 City Code §300.29 Subd. 3(g) allows expansion of a nonconformity only by variance or expansion permit.
- 1.06 City Code §300.29 Subd. 7(c) authorizes the planning commission to grant expansion permits.
- 1.07 On Aug.20, 2020 the planning commission held a hearing on the proposal. The applicant was provided the opportunity to present information to the commission. The commission considered all of the comments received and the staff report, which are incorporated by reference into this resolution. The commission recommended that the city council approve the permit.
- Section 2. Standards.
- 2.01 City Code §300.16 Subd. 2 outlines the general standards that must be met for granting a conditional use permit. These standards are incorporated into this resolution by reference.
- 2.02 City Code §300.16 Subd. 3(f) outlines the following specific standards that must be met for granting a conditional use permit for detached garages, storage sheds, or other accessory structures in excess of 1,000 square feet of gross floor area or 12 feet in height:

- 1. Side and rear setbacks equal to the height of the structure or 15 feet, whichever is greater;
- 2. No additional curb cuts to be permitted;
- 3. Not to be used for commercial activities;
- 4. Structure to be architecturally consistent with the principal structure;
- 5. Landscaping to be required to buffer views when the structure is highly visible from adjoining properties; and
- 6. Site and building plan subject to review pursuant to section 300.27 of this ordinance.
- 2.03 City Code §300.29 Subd. 7(c) states that an expansion permit may be granted, but is not mandated, when an applicant meets the burden of proving that:
 - 1. The proposed expansion is a reasonable use of the property, considering such things as functional and aesthetic justifications for the expansion; adequacy of off-site parking for the expansion; absence of adverse off-site impacts from such things as traffic, noise, dust, odors, and parking; and improvement to the appearance and stability of the property and neighborhood.
 - 2. The circumstances justifying the expansion are unique to the property, are not caused by the landowner, are not solely for the landowner's convenience, and are not solely because of economic considerations; and
 - 3. The expansion would not adversely affect or alter the essential character of the neighborhood.
- Section 3. Findings.
- 3.01 The proposal meets the general conditional use permit standards outlined in City Code §300.16 Subd.2.
- 3.02 The proposal meets the specific conditional use permit standards outlined in City Code 300.16 Subd.3(f).
 - 1. The garage would comply with the required side and rear setbacks. The garage would have the following setbacks:
 - Western side yard setback: 22 feet
 - Rear yard setback: 238 feet
 - Eastern side yard setback: 63 feet

- 2. The property currently has three curb cuts. According to the proposed survey, the current curb cut providing access to the detached garage would be removed pending approval by Hennepin County.
- 3. This has been included as a condition of approval.
- 4. The reconstructed garage would architecturally compliment the future home.
- 5. Landscaping is providing on the perspective images. This has also been included as a condition of approval.
- 6. The reconstructed garage would comply with site and building plan standards as outlined in Section 300.27 of the ordinance.
- 3.02 The apartment meets the variance standard outlined in City Code §300.29 Subd. 7(c):
 - 1. REASONABLENESS AND NEIGHBORHOOD CHARACTER: The garage would:
 - a) Be located within the footprint of a garage that was originally constructed prior to the adoption of the city's first zoning ordinance.
 - b) Not encroach further into the required setback.
 - c) Not negatively impact the character of the surrounding neighborhood.
 - 2. UNIQUE CIRCUMSTANCE: The existing garage, predates the city's first zoning ordinance by at least 10 years. The expansion permit would allow the increase of the height of the structure, but would not allow the structure to encroach further into the required setback.
- Section 4. City Council Action.
- 4.01 The above-described conditional use permit is approved, subject to the following conditions:
 - 1. This resolution must be recorded with Hennepin County.
 - 2. Prior to issuance of the building permit:
 - a) The applicant/property owner must contact Hennepin County to discuss the project and access requirements. Written correspondence with the county must be submitted to the city.
 - b) Submit an updated survey to show that the work will not exceed

maximum impervious surface requirements.

- c) Submit a landscape plan for review and approval by city staff.
- 3. If the curb cut for the portion of the driveway to be removed is approved, it must be removed and full height curb installed.
- 4. The accessory structure cannot be used for commercial activities.
- 5. The city council may reasonably add or revise conditions to address any future unforeseen problems.
- 6. Any change to the approved use that results in a significant increase in a significant change in character would require a revised conditional use permit.

Adopted by the City Council of the City of Minnetonka, Minnesota, on Aug. 31, 2020.

Brad Wiersum, Mayor

Attest:

Becky Koosman, City Clerk

Action on this resolution:

Motion for adoption: Seconded by: Voted in favor of: Voted against: Abstained: Absent: Resolution adopted.

I hereby certify that the foregoing is a true and correct copy of a resolution adopted by the City Council of the City of Minnetonka, Minnesota, at a meeting held on Aug. 31, 2020.

Becky Koosman, City Clerk

Resolution No. 2020-

Resolution approving a conditional use permit for an accessory apartment, with a locational variance, at 17502 County Road 101

Be it resolved by the City Council of the City of Minnetonka, Minnesota, as follows:

- Section 1. Background.
- 1.01 By city code, an accessory apartment is defined as a smaller secondary unit, located within a principal dwelling unit that includes provisions for sleeping, cooking, and sanitation independent of the principal dwelling unit. This definition includes secondary dwelling units that have exterior entrances separate from the principal dwelling unit and secondary dwelling units that are accessed only through the principal dwelling unit.
- 1.02 Accessory apartments are conditionally-permitted on single-family residential properties.
- 1.03 Kathryn Alexander, on behalf of Alexander Design Group and the property owners, has requested a conditional use permit for an accessory apartment, to be located above a detached, accessory structure.
- 1.04 The property is located at 17502 County Road 101. It is legally described as:

That part of Lot 2, "THE HERZOG DEEPHAVEN ACRES", all described as follows:

Beginning at the Southeast corner of Lot 9, T.R. MCKENZIE'S GROVELAND PARK, Hennepin County, Minnesota; thence on an assumed bearing of North, along East line of said Lot 9, a distance of 293.6 feet; thence South 55 degrees 16 minutes 00 seconds East 50 feet; thence North 16 degrees 44 minutes 00 seconds East 120 feet, more or less, to the shore line of Lake Minnetonka; thence Southerly, along said lakeshore to the intersection with the West line of AUDITOR'S SUBDIVISION No. 122 AND its Northerly extension; thence on a bearing of South, along said Northerly extension and said West line, a distance of 310 feet, more or less, to the South line of said Lot 2; thence North 88 degrees 29 minutes 16 seconds West, along said South line, to the point of beginning. The most Westerly boundary line of the above described land has been marked by judicial landmarks set pursuant to Torrens Case No. 19338.

AND

That part of said AUDITOR'S SUBDIVISION NO. 122, that lies Northwesterly of the following described line:

Commencing at the Southwest corner of said AUDITOR'S SUBDIVISION NO. 122; thence on an assumed bearing of North 00 degrees 07 minutes 21 seconds East, along the West line of said AUDITOR'S SUBDIVISION NO. 122, a distance of 294.72 feet to the point of beginning of said line; thence North 39 degrees 29 minutes 58 seconds East to the shoreline of Lake Minnetonka and said line there terminating.

- 1.05 On Aug. 20, 2020 the planning commission held a hearing on the proposal. The applicant was provided the opportunity to present information to the commission. The commission considered all of the comments received and the staff report, which are incorporated by reference into this resolution. The commission recommended that the city council approve the permit, with variance.
- Section 2. Standards.
- 2.01 City Code §300.16 Subd. 2 outlines the general standards that must be met for granting a conditional use permit. These standards are incorporated into this resolution by reference.
- 2.02 City Code §300.16 Subd. 3(d) outlines the following specific standards that must be met for granting a conditional use permit for such facilities:
 - 1. To be created only on property zoned for single family detached dwelling and no more than one apartment to be created in any dwelling;
 - 2. Structures in which an accessory apartment is created to be owneroccupied, with the owner residing in either unit on a continuous basis except for temporary absences throughout the period during which the permit is valid;
 - 3. Adequate off-street parking to be provided for both units of housing with such parking to be in a garage, carport, or on a paved area specifically intended for that purpose but not within a required turnaround;
 - 4. May be created by the conversion of living space within the house but not by conversion of garage space unless space is available for a two-car garage on the lot without the need for a variance;
 - 5. An accessory apartment must be no more than 35-percent of the gross living area of the house of 950 square feet, whichever is smaller. The gross living area includes the accessory apartment. The city council may approve a larger area where the additional size would not substantially impact the surrounding neighborhood.

- 7. No apartment to be created except in compliance with all applicable building, housing, electrical, plumbing, heating and related codes of the city;
- 8. To be permitted only where it is demonstrated that the accessory unit will not have an undue adverse impact on adjacent properties and where there will not be a substantial alteration of the character of the neighborhood; and
- 9. All of other provisions of this ordinance relating to the single family dwelling units to be met, unless specifically amended by this subdivision.
- 1.02 By City Code §300.07 Subd. 1, a variance may be granted from the requirements of the zoning ordinance when: (1) the variance is in harmony with the general purposes and intent of this ordinance; (2) when the variance is consistent with the comprehensive plan; and (3) when the applicant establishes that there are practical difficulties in complying with the ordinance. Practical difficulties means: (1) the proposed use is reasonable; (2) the need for a variance is caused by circumstances unique to the property, not created by the property owner, and not solely based on economic considerations; and (3) the proposed use would not alter the essential character of the surrounding area.
- Section 3. Findings.
- 3.01 The proposal meets the general conditional use permit standards outlined in City Code §300.16 Subd.2.
- 3.02 The proposal meets of the specific conditional use permit standards outlined in City Code 300.16 Subd.3(a).
 - 1. The property is zoned R-1. The proposal includes only one accessory apartment.
 - 2. City Code defines a temporary absence as "establishing residence outside of the Twin Cities metropolitan area for a period not to exceed 12 months but during which period the subject property continues to be the applicant's legal or principal residence. As a condition of this resolution, the property owners must sign a written statement agreeing to this standard.
 - 3. Sufficient parking would be available on site. The accessory apartment would be located over a two-car detached garage with additional parking available in the driveway. The site plan suggests that a new home, with an attached three-car garage would be built in the future.
 - 4. The accessory apartment would be constructed over a reconstructed,

- 5. The apartment would be 470 square feet in size. This is significantly less than the code would allow.
- 6. The reconstructed garage and apartment would have a single-family character.
- 7. Permits for the new structure will be required. Nonetheless, this has been included as a condition of approval.
- 8. The structure would not have an undue adverse impact on adjacent properties and would not substantially alter the character of the neighborhood.
- 9. But for the locational variance, the proposal would meet this requirement.

3.02 The apartment meets the variance standard outlined in City Code §300.07 Subd. 1:

- 1. PURPOSE AND INTENT OF THE ZONING ORDINANCE: The intent of the zoning ordinance as it pertains to accessory apartments, is to ensure that single-family residential properties on which such apartments are created maintain the visual appearance of a single-family property. The structure containing the apartment would visually maintain the appearance of a single-family detached garage and would not negatively impact the visual appearance of the single-family property.
- 2. CONSISTENT WITH THE COMPREHENSIVE PLAN: Accessory apartments are consistent within the housing goals of the comprehensive guide plan, as they add to the diversity of housing types, sizes, and prices within the community.
- 3. PRACTICAL DIFFICULTIES: There are practical difficulties in complying with the ordinance:
 - a) REASONABLENESS: The locational variance is reasonable, as it would allow for an accessory apartment, which is a reasonable use on properties for single family homes.
 - b) UNIQUE CIRCUMSTANCE: The existing garage was built at least 10 years prior to the adoption of the city's first zoning ordinance and has a three foot front yard setback. This is a circumstance not common to similarly zoned properties.
 - c) CHARACTER OF THE LOCALITY: The accessory apartment would be constructed over a reconstructed garage. While the garage would visually change, the garage would maintain the

existing setback.

- Section 4. City Council Action.
- 4.01 The above-described conditional use permit is approved, subject to the following conditions:
 - 1. This resolution must be recorded with Hennepin County.
 - 2. Prior to issuance of a building permit, the property owners must provide written confirmation that they will reside in either the principal structure or the accessory apartment on a continuous basis except for temporary absences throughout the period in which permit is valid.
 - 3. The apartment must be in compliance with all applicable building, housing, electrical, plumbing, heating and related codes of the city.
 - 4. The city council may reasonably add or revise conditions to address any future unforeseen problems.
 - 5. Any change to the approved use that results in a significant increase in a significant change in character would require a revised conditional use permit.

Adopted by the City Council of the City of Minnetonka, Minnesota, on Aug. 31, 2020.

Brad Wiersum, Mayor

Attest:

Becky Koosman, City Clerk

Action on this resolution:

Motion for adoption: Seconded by: Voted in favor of: Voted against: Abstained: Absent: Resolution adopted. I hereby certify that the foregoing is a true and correct copy of a resolution adopted by the City Council of the City of Minnetonka, Minnesota, at a meeting held on Aug. 31, 2020.

Becky Koosman, City Clerk